

## Message Text

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ORIGIN ORM-01

INFO OCT-01 IO-10 ISO-00 SR-02 OES-02 SSO-00 NSCE-00 SS-15

NSC-05 INR-05 CIAE-00 INRE-00 L-02 AID-05 AF-04

ARA-06 EA-06 EUR-12 NEA-06 SP-02 COME-00 USIE-00

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DRAFTED BY S/R:ORM:HBSHISHKIN:CML

APPROVED BY S/R - LAWIESNER

OES/ENP/PO - MR. NELSON

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FM SECSTATE WASHDC

TO USMISSION GENEVA IMMEDIATE

LIMITED OFFICIAL USE STATE 246884

E.O. 11652: N/A

TAGS:OCON, AORG(ICEM)

SUBJECT: INSTRUCTIONS/GUIDANCE FOR USDEL TO ICEM MEETINGS  
(SCBF, EXCOM, COUNCIL)

FOLLOWING IS TEXT OF MEMORANDUM FROM CLAXTON TO KELLOGG  
DATED 11/7/74 ON SUBJECT "POSSIBLE ICEM INVOLVEMENT IN  
POPULATION DISTRIBUTION", FOR GUIDANCE OF USDEL IN COM-  
MENTING UPON THIS SUBJECT AT FORTHCOMING ICEM MEETINGS.

"1. THANK YOU FOR YOUR MEMORANDUM OF OCTOBER 24 IN  
WHICH YOU SENT ME A LETTER FROM JOHN F. THOMAS, ICEM  
DIRECTOR, REPORTING THE WPC INTEREST IN THE SUBJECT OF  
INTERNATIONAL MIGRATION. YOU ASK IF OUR OFFICE SEES A  
ROLE FOR ICEM IN POPULATION DISTRIBUTION.

"2. WE DO BELIEVE ICEM CAN BE HELPFUL IN ASSISTING  
MODEST INTERNATIONAL AND INTER-REGIONAL MOVEMENTS OF  
PEOPLE. ITS PROPOSALS OUTLINED ON PAGE 5 OF MR- THOMAS'  
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REPORT ARE REALISTIC AND WOULD BE A USEFUL IMPLEMENTA-

TION OF WORLD POPULATION PLAN OF ACTION RECOMMENDATIONS.  
PROPOSAL A-2-(A) HAS OBVIOUS MEXICAN-US RAMIFICATIONS  
WHICH WOULD HAVE TO BE REVIEWED BY AN INTER-AGENCY COM-  
MITTEE. HOWEVER, A-2-(B), A PROJECT TO REVERSE THE  
"BRAIN DRAIN" FROM LATIN AMERICA AND, EVENTUALLY, ASIA  
AND AFRICA HAS OUR FULL CONCURRENCE. I WOULD THINK

PROJECT A-2-(C), TRAINING OF LATIN AMERICAN OFFICIALS  
CONCERNED WITH MIGRATION AND POPULATION AFFAIRS, COULD  
BEST BE LEFT TO UNFPA, UNLESS THE 20,000 DOLS.  
AUSTRALIAN CONTRIBUTION IS SPECIFICALLY TIED TO IT.

"3. SINCE ARGENTINA WAS THE MOST VIGOROUS PROPONENT OF  
INTERNATIONAL AND INTER-REGIONAL MIGRATION AT BUCHAREST,  
I WOULD HOPE THAT OUR DELEGATION TO THE MEETINGS OF ICEM'S  
GOVERNING BODIES WOULD RECOMMEND THAT ICEM CONCENTRATE  
ITS PROJECT A-2-(A) ON ARGENTINA'S NEEDS FOR MORE PEOPLE.  
IT WOULD SEEM TO ME ICEM MIGHT BE ABLE TO SERVE AS AN  
INTER-MEDIARY BETWEEN ARGENTINA AND THOSE EUROPEAN COUN-  
TRIES WITH SURPLUS SKILLED LABORERS, FOR EXAMPLE, ITALY,  
PORTUGAL, GREECE, AND TURKEY, WHO ARE SEEKING RELIEF  
FROM DOMESTIC UNEMPLOYMENT. I AM NOT SURE, GIVEN THE  
NATURE OF ITS INVOLVEMENT IN EUROPEAN MIGRATION, TO WHAT  
DEGREE IT COULD PLAY THE SAME ROLE IN ARGENTINA'S  
RELATIONS WITH ITS SOUTH AMERICAN NEIGHBORS WHO HAVE  
TRADITIONALLY PROVIDED ARGENTINA MANY "ILLEGAL IMMIGRANTS".

"4. ON THE BROADER ISSUE OF LARGE-SCALE INTERNATIONAL  
MIGRATION OF SURPLUS POPULATIONS, FOR EXAMPLE, FROM  
BANGLADESH, PAKISTAN, THE PHILIPPINES OR INDIA, I ALSO  
DO NOT BELIEVE ICEM CAN DO MORE THAN RECOMMEND TO ITS  
MEMBER STATES THAT THEY BE GENEROUS IN THEIR IMMIGRATION  
POLICIES TOWARDS THOSE COUNTRIES. IN ALL CANDOR, I  
DO NOT FORESEE IN THE YEARS AHEAD THE SAME TYPE OF LARGE  
SCALE MIGRATIONS OF PEOPLE WHICH REDUCED POPULATION  
PRESSURES IN SOME PARTS OF WESTERN EUROPE IN THE  
18TH, 19TH AND EARLY 20TH CENTURIES AND LED TO THE DE-  
VELOPMENT OF VAST RESOURCES IN THE NEW WORLD." MAW

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**To:** GENEVA  
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